Ecologic Institute

Science and Policy for a Sustainable World



Institutions and governance - Fit for decarbonisation

Brussels, 30 June 2015 Dr. Camilla Bausch



Basis

Guided by vision of 80%-95% emission reduction by 2050

Focus on how to strengthen EU climate action

- Mitigation
- Policies / rule setting
- Some aspects of favourable institutional set up
- Touch on implementation issues
- Not adaptation

Approach: Literature study, interviews, case studies



The Role of Law and Institutions

Authors: Mehling, Bausch, Donat, Zelljadt

Thematic focus:

- Institutional and political structures
- regulatory approaches
- conflicts and challenges

Country studies: EU, GER, PL, UK



European governance & the low-carbon pathway

Authors: Bausch, Roberts, Donat, Lucha

Contributions by IVM: Munaretto, Walz, Dimitriou

Thematic focus:

- overlaps between climate and energy policy
- de/centralisation of climate policies / rule setting

Case studies:

- ▶ EU ETS, RES support scheme, targets
- electricity grid infrastructure



European governance & the low-carbon pathway

Centralisation:

- Legal bindingness
- Level of harmonisation
- EU level institution building

Sliding scale – regional approaches



Some key insights - regulatory approaches

- Due to different history and preferences, regulatory approaches differ between MS
- Process of convergence due to learning and EU law
 - UK: FiT; GER: ETS
- Not an obstacle for specific European policy approaches
- New policy approaches might lead to court cases
 - Beware, as this is time consuming
- Be prepared for surprises: Theoretically optimal solutions do not tend to be the ones implementable in practice – and effects are sometimes surprising



Some key insights – de/centralisation

- No fixed correlation between degree of centralisation and level of mitigation ambition
 - Instead decisive: Policy design & level of ambition
- No perfect or even static equilibrium between central and decentral elements
- Centralisation often a process
- Not binary often hybrid approaches
- De/centralisation needs capacity and institution building
 - E.g. EU ETS registry



Some recommendations

What should be created/protected

- structures which are politically "risk resilient" against a change in political landscape which is mitigation averse
 - Example: Commissioner for Climate Action
- Freedom for frontrunners
- Incentives for frontrunners
 - Example: EU ETS
- Flexibility to be able to react
 - Example: ancillary investments for offshore meshed grid



Some recommendations

Create a learning system

- In particular for new approaches:
 - Member States as policy laboratories (example: RES support)
 - Or learn from other countries (example: Chinese ETS pilots)
- Implement monitoring and review mechanisms

Highlight climate mitigation in centralised policy areas

• e.g. trade

For regional approaches: Identify / create incentives for RE expansion



Some recommendations

Increase centralisation

- ▶ EU: GHG, RE & EEff targets backed by national targets
 - Important for
 - electricity grid planning
 - investment security
 - credibility at international level
- EU & regional: Increase electricity grid integration / coordination



Some key insights – potentially unfeasible

Would be good to have:

Priorisation of decarbonisation / climate protection over other goals

Should not be a priority:

Change of primary law – competency for energy mix

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Thanks!

Dr. Camilla Bausch director@ecologic.eu

Ecologic Institute

Pfalzburger Str. 43/44 10717 Berlin Germany

Tel. +49 (30) 86880-0

ecologic.eu